



Office of the Governor of Guam

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Felix P. Camacho

Michael W. Cruz, M.D. Lieutenant Governor

1 6 JUL 2009

2009 JUL 17 MM 9: 33 A

The Honorable Judith T. Won Pat, Ed.D. Speaker

Mina' Trenta Na Liheslaturan Guåhan
155 Hessler Street
Hagåtña, Guam 96910

Dear Speaker Won Pat:

Transmitted herewith is Bill No. 121(LS) "AN ACT TO AMEND §§10104(j) AND 10104(k) OF CHAPTER 10, TITLE 12, GUAM CODE ANNOTATED; TO AMEND §§12000, 12001.2 AND 12015, AND TO ADD NEW §§12001.2(f) AND 12015(g) OF CHAPTER 12, TITLE 12, GUAM CODE ANNOTATED, RELATIVE TO PLACING THE JOSE D. LEON GUERREOR COMMERCIAL PORT UNDER THE OVERSIGHT OF THE PUBLIC UTILITIES COMMISSION" which I signed into law on July 14, 2009 as Public Law 30-52.

Sinseru yan Magåhet,

MICHAEL W. CRUZ, M.D.

I Maga'låhen Guåhan, para pa'go Acting Governor of Guam

Attachment: copy of Bill

I MINA'TRENTA NA LIHESLATURAN GUÅHAN 2009 (FIRST) Regular Session

CERTIFICATION OF PASSAGE OF AN ACT TO I MAGA'LAHEN GUÅHAN

This is to certify that Bill No. 121 (LS), "AN ACT TO AMEND §§10104(j) AND 10104(k) OF CHAPTER 10, TITLE 12, GUAM CODE ANNOTATED; TO AMEND §§12000, 12001.2 AND 12015, AND TO ADD NEW §§12001.2(f) AND 12015(g) OF CHAPTER 12, TITLE 12, GUAM CODE ANNOTATED, RELATIVE TO PLACING THE JOSE D. LEON GUERRERO COMMERCIAL PORT UNDER THE OVERSIGHT OF THE PUBLIC UTILITIES COMMISSION," was on the 2nd day of July 2009, duly and regularly passed.

Attested:	Judith T. Won Pat, Ed. D. Speaker
Tina Rose Muña Barnes Senator and Legislative Secretary	
Гhis Act was received by <i>I Maga'lahen Guåhan</i> ti <u>24</u> 3'clock <u>Р</u> .М.	Jack
	Assistant Staff Officer Maga'lahi's Office
APPROVED:	

I MINA'TRENTA NA LIHESLATURAN GUÅHAN 2009 (FIRST) Regular Session

Bill No. 121 (LS)

As amended on the Floor.

Introduced by:

T. C. Ada
Telo Taitague
F. B. Aguon, Jr.
F. F. Blas, Jr.
E. J.B. Calvo
B. J.F. Cruz
J. V. Espaldon
Judith P. Guthertz, DPA
T. R. Muña Barnes
Adolpho B. Palacios, Sr.
v. c. pangelinan
M. J. Rector
R. J. Respicio
Ray Tenorio
Judith T. Won Pat, Ed.D.

AN ACT TO AMEND §§10104(j) AND 10104(k) OF CHAPTER 10, TITLE 12, GUAM CODE ANNOTATED; TO AMEND §§12000, 12001.2 AND 12015, AND TO ADD NEW §§12001.2(f) AND 12015(g) OF CHAPTER 12, TITLE 12, GUAM CODE ANNOTATED, RELATIVE TO PLACING THE JOSE D. LEON GUERRERO COMMERCIAL PORT UNDER THE OVERSIGHT OF THE PUBLIC UTILITIES COMMISSION.

1 BE IT ENACTED BY THE PEOPLE OF GUAM:

- 2 Section 1. Legislative Findings and Intent. I Liheslaturan Guåhan finds
- 3 that it is imperative that the Port Authority of Guam (PAG) be able to effectively

adjust its tariffs for port operations and services to cover its cost of operation and

2 to generate revenues for capital improvements.

The last adjustment to the Port's tariff schedule was in 1993, excepting its

4 2009 adjustment of rates for leasing of office, warehouse, and yard space.

5 Although the cost of operations has increased substantially over a period of sixteen

6 (16) years, tarrifs were *not* adjusted to adequately cover these costs.

As the Port moves towards the implementation of its Port Modernization

Master Plan, the Port will need to generate adequate revenues to fund an estimated

Two Hundred Million Dollars (\$200,000,000) capital improvement undertaking.

10 Consequently, tariffs will have to be adjusted accordingly.

I Liheslaturan Guåhan finds that including the Port as a public utility under the regulatory oversight supervision of the Public Utilities Commission (created by P.L. 17-74) will provide the Port a method for timely review of proposed rate changes and appropriate oversight of such rate changes by an independent

regulatory authority.

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It is, therefore, the intent of *I Liheslaturan Guåhan* to include the Jose D. Leon Guerrero Commercial Port within the regulatory oversight supervision authority of the Public Utilities Commission. Henceforth, the establishment *or* modification of rates and other charges for the Port *shall* require the approval and to limit required approval for rate increases to that of the Public Utilities Commission, in accordance with those procedures applicable by law to the rate

making process for public utilities.

Section 2. §10104(j) and §10104(k) of Chapter 10 of Title 12, Guam Code Annotated, are hereby *amended* to read:

"(j) Establish and modify from time to time, subject only to the regulatory oversight supervision and approval of the Public Utilities Commission, all rates, dockage, rentals, tolls, pilotage, wharfage and charges

for the use and occupation of the public facilities *or* appliances of the Port, and for services rendered by the Port and to provide for the collection thereof."

- "(k) Review the Manager's annual estimates and schedules and promptly adjust rates and charges prepared to recover the cost of each facility and service, including interests, loan repayments, amortization of depreciable assets and a reasonable return on value of assets. Additional adjustments in rates may be made from time to time upon approval by the Public Utilities Commission and its determination that such adjustments are "just" and "reasonable"."
- **Section 4.** §12000(a) of Article 1, Chapter 12 of Title 12, Guam Code Annotated, is hereby *amended* to read:
 - (a) Public Utility means the Guam Power Authority, the Jose D. Leon Guerrero Commercial Port, the Guam Waterworks Authority or any duly licensed private contractors operating: (i) a facility or subsystem of the community-wide water production and distribution system, or (ii) a facility or subsystem of the community-wide waste water disposal system, or both, or any private golf course management corporation leasing public property providing preferential golf rates and reservations to Guam residents, or (iii) a marine terminal with facilities for loading and unloading commercial cargo or passengers onto and from ocean common carriers."
- **Section 4.** §12001(a) of Article 1, Chapter 12 of Title 12, Guam Code Annotated, is hereby *amended* to read:
 - "(a) I Maga'Lahen Guåhan [Governor of Guam] shall appoint, with the advice and consent of I Liheslaturan Guåhan [Guam Legislature], two (2) members from the business community of Guam; one (1) member who is a certified public accountant; two (2) members, each of whom have training

or experience in at least one (1) of the following four (4) areas (power generation, telephone, water/sewer utilities, or marine terminal operations/transportation via ocean common carrier), with the additional requirement that the two (2) members appointed each have training or experience in a different area; and two (2) members who are from the community at large.

Except for the initial term, the terms of such members shall be for six (6) years. No member shall be a director, deputy director, appointed, unclassified employee, any other unclassified employee of the government of Guam, or a member of any other board or commission. The appointment of any person to the Commission shall become void if at any time during that person's term of office, that person shall become a director, deputy director, appointed to any unclassified position in the government of Guam, or accept appointment to any other board or commission."

Section 5. §12001.2(a) of Article 1, Chapter 12, of Title 12, Guam Code Annotated, is hereby *amended* to read:

"(a) §§12001.1 through 12001.2, which shall be known as the Ratepayers' Bill of Rights, shall in no way restrict the powers of the Public Utilities Commission (Commission) granted in this Chapter to regulate or set rates for a Public Utility. The Ratepayers' Bill of Rights sets conditions *only* on the manner in which a Public Utility shall submit a proposed rate increase to the Commission. No Public Utility, as defined in §12000 of this Chapter, with the *exception* of the Guam Memorial Hospital, and the Jose D. Leon Guerrero Commercial Port, may submit a proposed rate increase to the Commission before complying with the mandates of this Section. This Section shall *not* apply to the Guam Memorial Hospital and the Jose D. Leon Guerrero Commercial Port. In the case of the Jose D. Leon Guerrero

1 Commercial Port, notice of any proposed changes in rates shall be made as 2 described in subsection (f) herein."

- **Section 6.** A new subsection (f) is hereby *added* to §12001.2, Article 1, Chapter 12 of Title 12, Guam Code Annotated, to read as follows:
 - "(f) The Jose D. Leon Guerrero Commercial Port (the Port) *shall not* submit any proposed rate change to the Commission until the following actions have occurred:
 - (1) The Port *shall* publish notice of any proposed rate change in a newspaper of general circulation, as defined in §8104 of Chapter 8 of Title 5 of the Guam Code Annotated, Open Government Law, at least sixty (60) days prior to submitting the proposed rate change to the Commission. The notice required herein *shall* include the Port's intention to submit its proposed rate change to the Commission, its current rate, the proposed rate, the difference in the current and proposed rates stated in percentage form, a justification for the change, and an electronic mail address and physical location where comments on the proposed rate change may be submitted; and
 - (2) The Port *shall* publish notice of any proposed rate change on the Port's official website at least sixty (60) days prior to submitting the proposed rate change to the Commission. The notice required herein *shall* include the Port's intention to submit its proposed rate change to the Commission, its current rate, the proposed rate, the difference in the current and proposed rates stated in percentage form, a justification for the change, and an electronic mail address and physical location

where comments on the propose rate change may be submitted."

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Section 7. A new subsection (g) is hereby *added* to §12015, Article 1, Chapter 12 of Title 12, Guam Code Annotated, to read as follows:

Upon enactment of this Subsection (g), any existing rates and other items and charges of the Jose D. Leon Guerrero Commercial Port (the Port) shall continue to remain in effect unless and until modified in accordance with the applicable provisions of this Chapter. Pursuant to its oversight supervision, the Commission shall begin proceedings with the Jose D. Leon Guerrero Commercial Port (the Port) to review and modify, or establish rates and other items and charges set forth in Title 12 GCA §10104(j), for the use of Port facilities or appliances. Until December 31, 2010, the Commission may establish interim rates and charges for the use of Port facilities or appliances as may be necessary for estimated operation or maintenance costs, required capital improvements, or other reasonable costs. To establish any such interim rates or charges, the Commission may conduct such investigation and hearings as it deems necessary pursuant to its powers under Title 12 GCA §12004. No later than December 31, 2010, the Port shall submit to the Commission the results from a study of existing rates, charges and cost of services provided by the Port. The request for proposals to study existing rates, charges and cost of services shall be subject to the review and approval of the Commission prior to issuance; and any contract entered into by the Port for such services shall be subject to the prior approval of the Commission. Any modification to or establishment of rates shall thereafter be implemented in accordance with the procedures set out in this Chapter."

Section 8. Severability. *If* any provision of this law or its application to any person or circumstance is found to be invalid or contrary to law, such invalidity shall *not* affect other provisions or applications of this law which can be given effect without the invalid provisions or application, and to this end the provisions of this law are severable.